

PRESIDENTIAL COMM. NO. 15-357 FSM CONGRESS

Federated States of Micronesia

March 6, 2009

The Honorable Isaac V. Figir Speaker 15th FSM Congress Palikir, Pohnpei, FM 96941

Dear Speaker Figir:



I am transmitting to you Congressional Act No. 15-78, which have become Public Law No.15-73 without my signature, entitled:

"AN ACT TO FURTHER AMEND TITLE 53 OF THE CODE OF THE FEDERTED STATES OF MICRONESIA, AS AMENDED BY PUBLIC LAWS NOS. 1-120, 7-118, 9-056, 12-76, 14-34, 14-37 AND 14-86, BY AMENDING THE FOLLOWING PROVISIONS OF TITLE 53, SECTIONS 603, 605, 607, 801, 803, 803A, 804, 806, 809, 901, 902, AND 1006, TO PROVIDE FOR GREATER FINANCIAL STABILITY FOR THE FSM SOCIAL SECURITY ADMINISTRATION AND TO REDUCE ITS UN-FUNDED LIABILITY, BY RAISING TAX RATES, TO CLARIFY DEFINITIONS, TO CHANGE RESTRICTIONS TO THE TYPES OF INVESTMENT THAT SOCIAL SECURITY MAY ENGAGE IN, AND FOR OTHER PURPOSES."

I have painstakingly reviewed the Act. While I am in full agreement with the definite need to strengthen and revitalize the FSM Social Security System, I respectfully disagree with the means and the manner chosen to accomplish those goals. In other words, the means and manners chosen, as set forth in the Act, defeat the very purpose for which the Social Security System was established and they erode the justifications for the said Social Security System's continued existence. Those purposes, in the nutshell, are to provide financial support to an employee upon reaching the age of 60, and to provide financial support to the spouse and his children upon his/her death.

I have wrestled with the Act, which now becomes law, by carefully studying it provision by provision, sentence by sentence, and phrase by phrase in an effort to understand the pros and the cons in support of or against it and I came to the conclusion that I shall wash my hands of it by letting it become law without my signature with the hope that the Congress will see fit to amend it to harmonize those conflicting interests involve shall be carefully and thoroughly analyzed. Such careful analysis is imperative especially at this time of global and regional financial crises, which have tremendous adverse financial repercussions on the citizens and residents of this Nation. The implications inherent in the Act are far-reaching and everyone will be adversely affected thereby. I do not see the need to rush. Just by reading SCREP No. 15-166, so much relevant information is missing, and consultations not comprehensive. I do not believe that the information on the table will be sufficient to arrive at any informed decision.



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Second, no alternative has been offered with which to compare the suggested course of action in the Act. There should be an attempt to explore workable options. There are workable options, including a bailout, as will be discussed below, as opposed to depriving the employees of their vested rights to receive their retirement benefits upon turning 60 years old, or depriving and/or frustrating the enjoyment of those vested rights to those retirement benefits by the spouses or children of an insured employee upon his death.

Third, rather than adding tax burden on common people and cutting down and suspending parts of their benefits, the government should consider infusing fresh capital to revitalize the ailing program. For example, there should be an initial appropriation of \$2 millions dollars to revitalize the Social Security Program to be followed by an authorization for an annual appropriation of the sum of \$1.5 millions per annum consecutively for the next four years following the initial appropriation. This is a doable and clean alternative as opposed to the means and manner of raising money to revitalize the System provided in the Act. This alternative is based on past experience that this Nation often had \$5 millions surplus in the past years. Such surplus should be used to bailout the Social Security Program and must be considered by this Government as a top priority.

At this time of global financial crisis, superpowers like the United States, have tried to put together a stimulus package of up to \$2 trillion to stimulate the U.S. economy. The FSM government must learn from the industrialized Nations and step forward to help the economy and the people. It seems to me that the congressional Act proposes just the exact opposite. The people are made to carry additional burden of increased tax and diminished benefits. Given that the cost of living has increased beyond 10% over the years while the salaries for most employees are far behind inflation, an alternative solution has to be maintained or even increase, rather than decrease, the benefits to the Social Security Administration retirees and their beneficiaries.

The mandatory retirement age in the National Government is 60. The same applies to State governments as well. When a government employee retires, he or she will never retain the same level of income to support dependents and family. Now jobless, a retiree relies upon social security benefits. But the social security benefits are proposed to be cut by 50% until the retiree reaches the age of 65. The retired employee, in all likelihood, will find it difficult to get a job from the private sector, while waiting for age 65, because our private sector is not growing. Again, when the foreign governments are scrambling for stimulus package, FSM has decided to raise taxes and cut benefits. With declining purchasing power of currency and with reduced income and benefit, the economy will be hardly reinvigorated. This is not the right time to increase tax when the economy is in bad shape. What we need is a meaningful economic stimulus and, for this program, government infusion of funds.



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My suggestion is for us to work out a further amendment of the Act before it becomes law. According to the committee report, with a tax increase of 7% at wage base of \$6,000, revenue collection will increase by \$1.8 million. We need to seriously consider infusing money to FSMSSA, either in lump sum or on a staggered basis, in the amount equivalent to the additional revenue that is projected to result from the tax increase. Note that there are huge collectibles that remained on the books of FSMSSA. In my mind, instead of creating more collectibles, it is more realistic to trim down existing collectibles. On the other hand, the postponement of 50% benefit to age 65 is too drastic given the current condition of the economy and the financial handicap of newly retired employees. I grudgingly propose that we consider graduated reduction of benefits on a yearly basis until the retiree reaches the age of 65. I must admit that every instinct in my body even abhors this proposal because it has the propensity to forfeit vested rights of the retirees and their beneficiaries. In other words, this proposal will violate the retiree's vested rights to receive his full retirement benefits at the age of 60 as set forth in the law at the time he was compelled by law to automatically enroll in the System in consideration of receiving those benefits upon retirement. The same is true of the retiree's spouse and children.

Another aspect I am having difficulty with is the status of officers and shareholders of corporation that are made liable for unpaid taxes. As we all know, the liability of a corporation is not the liability of any officer or shareholder, unless the corporation is an alter ego of the officers and the stockholders, and that it were not a separate legal entity. To that extent, the law suffers from invalidity.

There are many other aspects of the Act that I find to be very problematic because of incomplete information. For example, the primary justification for the increased tax and cut in benefits is to reduce the un-funded liability of FSMSSA. However, from the committee report, it is not clear how FSMSSA has performed in collecting taxes. Thus, even if theoretical projected revenue is increased, but the collection performance is deficient, the un-funded liability remains, or becomes worse. Careful analysis is needed to determine the most effective solution.

On hindsight, because of the dire financial situation of the Nation, it is not unlikely for State governments to demand for a bailout from the National Government instead of paying for the tax increase. And there is precedent for a bailout. When that happens, the issue may come back to haunt the National Government. For this reason, I reiterate that a better and more appropriate approach will be to seriously consider a capital infusion.



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The Congress should also take into account the oppositions and concerns raised by the Governors about the wisdom of approving the law. The Governors represents the constituents and constituents' fears have been effectively articulated by and through official channels, their respective Governors. Those "cry in the wilderness" should not be completely ignored but must been seriously considered in any deliberation on the law.

In view of the foregoing discussion, and in view of other considerations not enumerated above, I wish to invite all the members of Congress to revisit this subject as soon as possible to harmonize those conflicting interests with a view to ensure continued vitality of the Social Security System, on the one hand, and to reinstate the vested rights of the insured employees and their beneficiaries, which have summarily been castrated and removed by the law. I encourage a joint undertaking between our branches of government in order to come up with most effective and equitable solution to these conflicting interests.

Finally, I appreciate for your understanding and full cooperation on this very important matter.

Sincerely,

Manny Mori President

xc:

Chief Justice, FSM Supreme Court Secretary, Department of Finance Director, Office of SBOC Library, CFSM Legislative Counsel, CFSM PIO, FSM



CONGRESS OF THE FEDERATED STATES OF MICRONESIA

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PRESIDENTIAL COMM. NO. 15-307 FSM CONGRESS

Office of the

President FSM

February /O , 2009

His Excellency Manny Mori President Federated States of Micronesia Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 15-78, "AN ACT TO FURTHER AMEND TITLE 53 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA, AS AMENDED BY PUBLIC LAWS NOS. 5-120, 7-118, 9-056, 12-76, 14-34, 14-37 AND 14-86, BY AMENDING THE FOLLOWING PROVISIONS OF TITLE 53, SECTIONS 603, 605, 607, 801, 803, 803A, 804, 806, 809, 901, 902, AND 1006, TO PROVIDE FOR GREATER FINANCIAL STABILITY FOR THE FSM SOCIAL SECURITY ADMINISTRATION AND TO REDUCE ITS UN-FUNDED LIABILITY, BY RAISING TAX RATES, TO CLARIFY DEFINITIONS, TO CHANGE RESTRICTIONS TO THE TYPES OF INVESTMENT THAT SOCIAL SECURITY MAY ENGAGE IN, AND FOR OTHER PURPOSES.", which was passed by the Fifteenth Congress of the Federated States of Micronesia, Sixth Regular Session, 2009, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

Liwiana K. Ramon Chief Clerk, Congress of the Federated States of Micronesia

Enclosures



PRESIDENTIAL COMM. NO. 15-357 FSM CONGRESS

FITEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA SIXTH REGULAR SESSION JANUARY 26 – FEBRUARY 14, 2009

PUBLIC LAW No. 15 - 73

An Act

TO FURTHER AMEND TITLE 53 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA, AS AMENDED BY PUBLIC LAWS NOS. 5-120, 7-118, 9-056, 12-76, 14-34, 14-37 AND 14-86, BY AMENDING THE FOLLOWING PROVISIONS OF TITLE 53, SECTIONS 603, 605, 607, 801, 803, 803A, 804, 806, 809, 901, 902, AND 1006, TO PROVIDE FOR GREATER FINANCIAL STABILITY FOR THE FSM SOCIAL SECURITY ADMINISTRATION AND TO REDUCE ITS UN-FUNDED LIABILITY, BY RAISING TAX RATES, TO CLARIFY DEFINITIONS, TO CHANGE RESTRICTIONS TO THE TYPES OF INVESTMENT THAT SOCIAL SECURITY MAY ENGAGE IN, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: JOE N. SUKA (BY REQUEST)

DATE: SEPTEMBER 3, 2008

REFERRED TO: HEALTH, EDUCATION AND SOCIAL AFFAIRS COMMITTEE

S.C.R. NO. 15-166 – DECEMBER 2, 2008

FIRST READING: DECEMBER 4, 2008. SECOND READING: FEBRUARY 3, 2009

> Liwiana K. Ramon Chief Clerk, FSM Congress



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PRESIDENTIAL COMM. NO. 15-35-7
FSM CONGRESS

ACT NO. 15-78

(CONGRESSIONAL BILL NO. 15-52, C.D.1, C.D.2)

We hereby certify that on February 3 the foregoing act passed Second and Final Reading of the Fifteenth Congress of the Federated States of Micronesia, Sixth Regular Session, 2009, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

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Isaac V. Figir Speaker Congress of the Federated States of Micronesia

Liwiana K. Ramon Chief Clerk Congress of the

Federated States of Micronesia

SECOND SPECIAL SESSION, 2007 CONGRESSIONAL BILL NO. 15-52, C.D.1, C.D.2 PUBLIC LAW No. 15-73

AN ACT

To further amend title 53 of the Code of the Federated States of Micronesia, as amended by Public Laws Nos. 5-120, 7-118, 9-056, 12-76, 14-34, 14-37 and 14-86, by amending the following provisions of title 53, sections 603, 605, 607, 801, 803, 803A, 804, 806, 809, 901, 902, and 1006, to provide for greater financial stability for the FSM Social Security Administration and to reduce its un-funded liability, by raising tax rates, to clarify definitions, to change restrictions to the types of investment that Social Security may engage in, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Section 603 of title 53 of the Code of the
- 2 Federated States of Micronesia, as amended by Public Laws Nos. 5-
- 3 120, 7-118, 12-76, 14-37 and 14-86 is hereby further amended to
- 4 read as follows:
- 5 "Section 603 Definitions of title 53 of the Code of the
- 6 Federated States of Micronesia, as amended, is hereby
- 7 further amended to read as follows:
- 8 (1) 'Application' means the prescribed form or forms
- 9 provided to individuals by the Social Security
- 10 Administrator as the exclusive means by which an
- individual may apply for the payment of any benefit
- provided for in section 801, 802, 803 or 803A of this
- 13 act.
- 14 (2) 'Became disabled' means the first month in which
- an individual is under a disability.

(3) 'Board' means the Federated States of Micronesia Social Security Board provided for by section 701 of this subtitle.

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- (4) 'Child or spouse' means an applicant that the court of the State in which an individual was domiciled at the time of his death has or would find to be the individual's child or spouse in determining the devolution of intestate personal property. 'Child' shall include only the deceased individual's biological children and such adopted children whose confirmed petition for adoption by the wage earner has been presented to the Social Security Administration and who were adopted by the wage earner on or prior to the wage earner's 55th birthday of the adopting parent, shall be a 'child' for the purposes of this title unless, the Social Security Administrator makes a determination that, due to exceptional circumstances, the person shall In reaching a determination that be so entitled. exceptional circumstances apply, the Social Security Administrator shall satisfy himself or herself that future eligibility for social security benefits was not a significant factor in the decision to adopt and may consider any available, relevant information including, but not limited to:
 - (a) whether the adopted child's biological

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- (c) whether the adopting parent is a relative of the adopted child;
- (d) whether, at the time the adoption took place, there were relatives, not including the adopting parents, who would have been appropriate guardians for the adopted child;
- (e) whether the adopting parent was a primary caregiver for the adopted child at the time of adoption and continued in that role after the adoption took place;
- (f) any other factor the Social Security Administrator considers relevant.
- (5) 'Contributions' means the tax imposed upon income of covered employees and the tax imposed upon employers on account of wages paid to a covered employee.
- (6) 'Disability' means inability to engage in any substantial gainful employment by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has

1	lasted or can be expected to last for a continuous
2	period of not less than 12 months.
3	(7) 'Earning test' means that an individual who
4	receives a retirement, disability, or survivor benefit
5	and who works in covered or non-covered employment shall
6	have his quarterly benefit reduced by one dollar for
7	each two dollars earned in a quarter, except there shall
8	be no reduction for the first \$300 earned in a quarter.
9	The reduction shall be applied in one of the subsequent
10	two quarters immediately after the quarter in which the
11	earnings were made, or as soon as possible thereafter.
12	All benefit recipients have an affirmative duty to
13	disclose to the FSM Social Security Administration all
14	earnings from either covered or non-covered employment
15	for which time they are receiving or claiming benefits.
16	Under certain circumstances as defined in section 804,
17	the earnings test may not apply to old age benefits
18	received by an individual between the ages of 60 and 64
19	who turns 60, after January 1, 2010.
20	(8) 'Employee' means:
21	(a) any officer of a corporation; or
22	(b) any individual who, under the usual common
23	law rules applicable in determining the employer-

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employee relationship, has the status of an employee; or

(c) any self-employed person who has at least one

1	employee for whom he is required to report in a given
2	quarter; or
3	(d) any self-employed person who had more than
4	\$10,000 of annual gross revenue in the preceding
5	calendar year.
6	(9) 'Employer means:
7	(a) For purposes of this act, employer means the
8	person, business organization or other organization, or
9	national or state or municipal government or agency,
10	that pursuant to common law rules of employment is the
11	actual person or organization responsible for the
12	formation and continuation of the working relationship
13	with employee.
14	(b) The Social Security Administration has the
15	right to determine the actual employer of employees for
16	purposes of implementing this act, and need not rely on
17	the characterization provided.
18	(c) Employer may be an individual, partnership,
19	corporation or other type of business venture or non-
20	business organization, national or municipal or state
21	organization or agencies thereof, and which in certain
22	circumstances may be more than one, that is responsible
23	for the payment of all Social Security taxes. For
24	partnerships, the liability shall be joint and several

among all partners. For other types of business or non-

1	business organizations that are not corporations, the
2	liability shall be joint and several as if the
3	organization was a common law partnership. For
4	corporations, if the corporation fails to meet its tax
5	obligations when due, the liability shall be joint and
6	several between the president of the corporation, and
7	all shareholders with greater than a 30% interest in the
8	corporation.
9	Under this definition all such persons are jointly
10	defined as the employer, for all purposes including the
11	implementation of criminal penalties.
12	(10) 'Employment, covered' or 'covered employment'
13	means any service by an employee for an employer
14	incorporated or doing business within the Federated
15	States of Micronesia employing him, irrespective of
16	where such employment is performed, except family
17	employment.
18	(11) 'Employment, non-covered' or 'non-covered
19	employment' means any employment engaged in by an
20	employee where coverage is statutorily exempt in the
21	Federated States of Micronesia, family employment, or
22	employment by an employee outside of the Federated
23	States of Micronesia and which is not taxable by the FSM
24	Social Security Administration.

(12) 'Family employment' means employment of a

1	worker by a member of the household, a parent or a son
2	or daughter except that the worker may apply to the
3	Board for a determination that such employment is bona
4	fide covered employment subject to this subtitle.
5	(13) 'Insured status' can mean any of the
6	following:
7	(a) 'Currently insured individual' means any
8	individual who has had not less than 20 quarters of
9	coverage during the 25 quarter period ending with:
10	(i) the quarter in which he died; or
11	(ii) the quarter in which he became entitled
12	to old age insurance benefits at age sixty (60);
13	(iii) the quarter in which he became disabled,
14	whichever occurs first.
L5	(b) For individuals who qualified as a currently
16	insured person prior to December 31, 2006, the number of
17	quarters to qualify as a currently insured person was
L 8 ·	not less than eight quarters of coverage during the
19	thirteen quarter period ending with:
20	(i) the quarter in which he died; or
21	(ii) the quarter in which he became entitled
22	to old age insurance benefits at age sixty (60);
23	(iii) the quarter in which he became disabled,
24	whichever occurs first.
) 5	(a) 'Fully inqured individual' means any

individual whose total cumulative quarters of coverage are at least as great as the number of years calculated from the later of the date the worker turned age twenty-one (21), or June 30, 1968, to the date the worker attains age sixty (60), dies or becomes disabled. For this purpose, partial years shall be counted as whole years (for example 37.25 years would be rounded up to 38 years). In no case shall an individual be a fully insured individual unless he has at least 12 quarters of coverage:

- (i) For individuals who attain age sixty (60), die or become disabled on or before December 31, 2006, no more than thirty-eight (38) quarters of coverage are required to be fully insured and there is no minimum amount required for employee contributions to the Social Security System.
- (ii) For individuals who turn sixty (60) or die after December 31, 2006, no more than fifty (50) quarters of coverage and employee contributions to the Social Security System of at least \$2,500 are required to be fully insured. Should an individual's employee contributions total less than \$2,500 as of the date of termination of employment or death, the individual or their surviving spouse may pay the difference to the FSM Social Security Administration in a single sum payment

in order to become fully insured. The surviving children will be eligible for benefits so long as the individual was currently insured at the time of the individual's death.

(iii) For individuals who become disabled after December 31, 2006, no more than 45 quarters of coverage and employee contributions to the Social Security System of at least \$1,500 are required to be fully insured. Should an individual's employee contributions total less than \$1,500 as of the date of termination from employment, the individual may pay the difference to the FSM Social Security Administration in a single sum payment in order to become fully insured:

(d) 'Fully insured status' means:

(i) For individuals who turn sixty (60) or die after January 01, 2010, shall have total cumulative quarters of coverage equaling fifty (50) quarters of coverage or greater, and employee contributions to the Social Security System of at least \$2,500 are required to be fully insured. Employee contributions are the contributions defined in section 901 only. Should an individual's employee contributions total less than \$2,500 as of the date of qualification as a fully insured individual, the individual or their surviving spouse may pay the difference to the FSM Social Security

1 Administration in a single sum payment in order to be 2 fully insured. If the individual or the surviving 3 spouse is unable to pay the difference on the minimum 4 contribution, the individual or surviving spouse can opt for lump sum payment equal to the total employee 5 6 contribution. 7 (ii) 'Fully insured' means for individuals 8 who become disabled on or after January 1, 2010, at 9 least forty-five (45) quarters of coverage are needed to 10 be defined as fully insured, and they must also meet the 11 definition of currently insured at the time of the onset 12 of their disability. Additionally, employee's 13 contributions to the Social Security System of at least 14 \$1,500 are required to be fully insured. Should an 15 individual's employee contribution total less than 16 \$1,500 as of the date of disability, the individual may 17 pay the difference to the FSM Social Security 18 Administration in a single lump sum payment in order to 19 be fully insured. 20 (14) 'Quarter' and 'calendar quarter' mean a period of 21 three calendar months ending on March 31st, June 30th, 22 September 30th, or December 31st. 'Quarter of coverage' 23 means a quarter in which the individual has been paid.

this subtitle.

\$300 or more in wages in covered employment subject to

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(15) 'Wages' means remuneration paid subject to the 1 2 provisions of this subtitle, including the cash value of all remuneration paid in any medium other than cash and 3 4 remuneration accruing to a self-employed person. Remuneration accruing to a self-employed person shall be 5 6 deemed to be twice the amount paid to the highest paid 7 employee reported by the self-employed person in a quarter, with a maximum of \$3,000 per quarter through 8 9 September 30, 2003 and a maximum of \$5,000 per quarter beginning October 1, 2003. This maximum quarterly 10 11 amount shall increase to \$6,000 on January 1, 2008, \$7,000 on January 1, 2013, \$8,000 on January 1, 2018, 12 \$9,000 on January 1, 2023, and \$10,000 on January 1, 13 Remuneration accruing to a self-employed person 14 15 who has no covered employees shall, for each quarter of 16 a year, be deemed to be five (5) percent of the gross 17 revenue of the business or gross revenue of all 18 businesses for the previous calendar year, subject to a 19 \$3,000 maximum per quarter through September 30, 2003 and a maximum of \$5,000 per quarter beginning October 1, 20 21 2003. This maximum quarterly amount shall increase to \$6,000 on January 1, 2008, \$7,000 on January 1, 2013, 22 23 \$8,000 on January 1, 2018, \$9,000 on January 1, 2023, 24 and \$10,000 on October 1, 2028. Remuneration paid for 25 any service, which is more or less than a whole dollar

1	shall, as may be prescribed by regulations, be computed
2	to the nearest dollar. Wages shall not include:
3	(a) that part of remuneration in excess of \$3,000
4	through September 30, 2003 and in excess of \$5,000
5	beginning October 1, 2003, in excess of \$6,000
6	beginning January 1, 2008, in excess of \$7,000 beginning
7	January 1, 2013, in excess of \$8,000 beginning January
8	1, 2018, in excess of \$9,000 beginning on January 1,
9	2023, and in excess of \$10,000 beginning on January 1,
10	2028, paid in a quarterly reporting period by one
11	employer;
12	(b) any payment on account of sickness or
13	accident disability, or medical or hospitalization
14	expenses made by an employer to or on behalf of an
15	employee;
16	(c) any payment made to or on behalf of an
17	employee or to the employee's beneficiary from a trust
18	or annuity;
19	(d) remuneration paid in any medium other than
20	cash to an employee for service not; in the course of the
21	employer's trade or business or for domestic service in
22	a private home of an employer;
23	(e) remuneration paid for casual or intermittent
24	labor not performed in the course of the employer's
25	trade or business when such employment does not exceed

1	employment in more than one week in each calendar month
2	of each quarterly reporting period; and
3	(f) remuneration from family employment subject
4	to the provisions of this subtitle.
5	Section 2. Section 605 of title 53 of the Code of the
6	Federated States of Micronesia, as amended by Public Laws Nos. 5-
7	120 and 14-37 is hereby further amended as follows:
8	"Section 605. <u>Violations - Penalties and interest -</u>
9	Attorney's fees and costs.
10	(1) Any person who knowingly makes any false statement
11	or who falsifies any report or record of the Federated
12	States of Micronesia Social Security System in an
13	attempt to defraud the system is guilty of a misdemeanor
14	and upon conviction thereof shall be imprisoned for a
15	period of not more than one year, or fined not more than
16	\$2,000 or both. Any employer who intentionally fails to
17	pay the employer's FSM Social Security taxes in any
18	given quarter, or any employer who intentionally
19	withholds FSM Social Security taxes from an employee's
20	wages and does not pay FSM Social Security taxes on
21	behalf of that employee, or any employer who employs an
22	employee and knowingly fails to withhold FSM Social
23	Security taxes on that employee is guilty of a
24	misdemeanor and upon conviction thereof shall be
25	imprisoned not more than one year, or fined not more

1	than \$2,000 or both. In addition to this criminal
2	penalty, if an employer is determined by his failure to
3	have paid either the employer's or employee's
4	contributions to the FSM Social Security Administration,
5	and the employee is denied benefits by the FSM Social
6	Security Administration because of a lack of quarters of
7	coverage, and the contributions withheld would have
8	caused the employee to be fully or currently insured and
9	eligible for benefits, the employer shall be responsible
10	directly for the payment of all benefits that would
11	accrue to the employee or his beneficiaries under this
12	act. If the employer, after the initial denial,
13	subsequently makes back payments, the FSM Social
14	Security Administration can seek repayment from the
15	employer of all benefits paid to the employee as a
16	penalty for the failure to pay.
17	(2) Any employer who willfully fails to report wages
18	paid or pay contributions required thereon is guilty of
19	a misdemeanor and, in addition to any other penalty
20	prescribed by law, such an employer shall also pay
21	penalties not in excess of 100 percent of the tax due
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require.

(3) Any person who receives benefits to which he or she is not entitled shall be liable to repay the Social

plus interest to the Board as it by regulation shall

1	Security Administration those benefits, and in addition
2	to the remedies under section 808 of this subtitle, may
3	be subject to civil action for recovery of those
4	benefits.

- (4) Any covered employer who fails to submit the quarterly report and pay the social security tax within ten days after the end of the quarter shall be considered delinquent. The Board or its authorized representatives shall be vested with the authority to levy a penalty of not more than \$1,000 per quarter on delinquent employers.
- (5) If any tax or penalty imposed by this subtitle is not paid on or before the date prescribed for such payment, the Board or its authorized representatives shall be vested with the authority to collect, in addition to such tax and penalty, interest on the unpaid balance of the tax principal at the rate of 12 percent per annum from its due date until the date it is paid.
- (6) In the event that any claim for monies is due to the Social Security Administration under this subtitle is referred to an attorney or trial counselor for collection, whether or not suit is brought for the collection thereof, the individual or entity shall additionally be liable for reasonable attorney or trial counselor fees and costs of collection, including court

1	costs incurred by the Social Security Administration in
2	its discretion may waive part or all of any attorney
3	fees and costs awardable under this section.
4	(7) In the event of a violation of subsections (1),
5	(2), (4), (5) or (6), the payments or penalties defined
6	apply to the employer, as defined in section 603(9), and
7	the payments or penalties, including criminal penalties,
8	defined in these subsections can be enforced on the
9	persons defined in section 603(9). In addition, for
10	municipal organizations, states of the Federated States
11	of Micronesia or national government or any agencies of
12	any of the above, the Director of Finance, or its
13	equivalent position of such organization is responsible
14	for payments as described herein, and the payments or
15	penalties, including criminal penalties, defined in
16	these subsections can be enforced against such chief
17	financial officer."
18	Section 3. Section 607 of title 53 of the Code of the
19	Federated States of Micronesia, as amended by Public Laws Nos. 5-
20	120 and 14-34, is hereby further amended to read as follows:
21	"Section 607. Lien for taxes.
22	(1) All taxes, including penalties and interest
23	accrued thereon, imposed or authorized under this
24	subtitle shall be a lien upon any property of the
25	employer, having priority over all other claims and

1	liens including liens for other taxes, except as
2	provided in the Secured Transaction Act and may be
3	collected by levy upon such property in the same manner
4	as the levy of an execution.
5	(2) All taxes, including penalties and interest
6	accrued thereon, imposed or authorized under this
7	subtitle owed by a state or municipal government or
8	national government or any agency thereof, shall be
9	subject to a writ of garnishment of all moneys owed by
10	the FSM National Government to any state or municipal
11	government or any agency thereof, and such writ of
12	garnishment shall have priority over any claim for such
13	moneys in any manner by the particular state or
14	municipal government or agency thereof and such writs of
15	garnishment are specifically exempt from any
16	prohibitions under Section 707 of title 6 of the Code of
17	the Federated States of Micronesia."
18	Section 4. Section 801 of title 53 of the Code of the
19	Federated States of Micronesia, as amended by Public Laws Nos. 5-
20	120, 12-76 and 14-37, is hereby further amended to read as
21	follows:
22	"Section 801. Scope of Coverage; Verification of
23	Employment; Old age benefits.
24	(1) All employees, wherever employed by an employer
25	incorporated or doing business in the Federated States

1	of Micronesia, shall be covered unless both the employer
2	and the employee are currently subject to any other
3	recognized Social Security System. The administrator of
4	the Social Security System, or his designees, shall
5	cause at least two unannounced employment site checks to
6	be conducted upon every non-government employee actually
7	engaged in an employer-employee relationship that will
8	allow him to be covered and eligible for benefits under
9	this subtitle. The two employment site checks shall be
10	conducted within a month of each other and both shall be
11	conducted within the first six months of the employee's
12	first contribution payment to the Social Security
13	System. For the purposes of this subtitle, any elected
14	official in any Government unit or body in the Federated
15	States of Micronesia is deemed to be an employee
16	employed by a Federated States of Micronesia employer.
17	The governmental unit or body to which such person is
18	elected is subject to the provisions in this subtitle
19	relating to the duty and obligations of the Federated
20	States of Micronesia employer.
21	(2) Every person who:
22	(a) is fully insured
23	(b) has attained age 60; and
24	(c) has filed a complete application with the

Social Security Administrator for old age insurance

1	shall be entitled to an old age insurance benefit
2	subject to the earnings test as defined and applied in
3	this subtitle.
4	(3) Old age insurance benefit payments shall be
5	paid for each month commencing with the month in which
6	both paragraphs (2)(a) and (2)(b) of this section are
7	satisfied and shall end with the month preceding the
8	month in which the applicant dies.
9	(4) Notwithstanding the provisions of subsections (2)
10	and (3) above, retroactive payment shall be limited to
11	the twelve (12) months immediately preceding the month
12	in which the individual entitled to benefits has
13	submitted an application.
14	(5) In an application for benefits under this section
15	whether individually or as a dependent, the applicant
16	has the burden to come forward with evidence and to take
17	all steps necessary to file a completed application.
18	The Social Security Administration has the right to deny
19	an application for benefits solely on the basis of non-
20	compliance with the application process or the failure
21	of the applicant to produce reasonably available
22	documents or information."
23	Section 5. Section 803 of title 53 of the Code of the
24	Federated States of Micronesia, as amended by Public Laws Nos. 9-
25	056 and 12-76, is hereby further amended to read as follows:

1	bection 803. Dependent's benefits
2	(1) Every surviving child who:
3	(a) was dependent upon an individual who died
4	fully insured or currently insured; and
5	(b) has filed a complete application with the
6	Social Security Administrator for survivor's insurance;
7	shall be entitled to a surviving child's insurance
8	benefit, subject to the earnings test as defined in this
9	subtitle.
10	(2) A surviving child's insurance benefit shall be
11	paid for each month beginning with the month of the
12	death of the individual who died fully insured or
13	currently insured and shall end with the month preceding
14	the month which contains the first to occur of the
15	following events:
16	(a) attainment of age twenty two (22) in the case
L7	of a surviving child who is a bona fide student; or
18	(b) ceasing to be disabled after attainment of
L9	age eighteen (18) in the case of any surviving child who
20	was disabled before the attainment of age twenty-two
21	(22); or
22	(c) attainment of age eighteen (18) in the case
23	of any surviving child not described in preceding
24	paragraphs (a) and (b), except that benefits shall be
95	payable during the disability of a surviving child who

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1	was disabled before the attainment of age twenty-two
2	(22) regardless of the child's age; or
3	(d) marriage; or
4	(e) adoption.
5	(3) A surviving child shall be deemed to have been
6	dependent upon his parent or adopting parent unless that
7	parent or adopting parent was not living in the same
8	household with or contributing to the support of such
9	child prior to his death. The child's insurance benefit
10	shall be paid to the individual upon whom the child is
11	currently dependent, except such benefit shall be
12	subject to the earnings test as defined in this
13	subtitle.
14	(4) Notwithstanding the provisions of subsections (1)
15	and (2) above, retroactive payments shall be limited to
16	the twelve (12) months immediately preceding the month
17	in which the surviving child or the surviving child's
18	guardian has submitted an application."
19	Section 6. Section 803A of title 53 of the Code of the
20	Federated States of Micronesia, as amended by Public Law No. 12-
21	76, is hereby further amended to read as follows:
22	"Section 803A. Disability benefits.
23	(1) Every person who:
24	(a) is both currently and fully insured;
25	(b) is disabled and has been disabled for at

1	least three full calendar months; and
2	(c) has filed a complete application with the
3	Social Security Administrator for disability insurance
4	shall be entitled to a disability insurance benefit,
5	subject to the earnings test as defined in this
6	subtitle.
7	(2) Disability insurance benefits shall be paid for
8	each month, beginning with the month of the waiting
9	period and ending with the month preceding the month in
10	which the disabled individual dies or recovers from
11	disability.
12	(3) Notwithstanding the provisions of subsections (1)
13	and (2) above, retroactive payments shall not be made
14	for more than the twenty-four (24) months immediately
15	preceding the month in which the disabled individual has
16	submitted an application.
17	(4) For persons disabled on or before January 01,
18	2010, that person to be eligible must only be fully
19	insured to qualify for disability benefits, if they
20	comply with the rest of this section."
21	Section 7. Section 804 of title 53 of the Code of the
22	Federated States of Micronesia, as amended by Public Law Nos. 5-
23	120, 7-118, 9-56, 14-37 and 14-86 is hereby amended to read as
24	follows:
25	"Section 804. Amount of retirement and disability

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1	<pre>insurance benefits.</pre>
2	(1) An insured eligible individual shall be paid a
3	monthly old age benefit for life, except for any month
4	of disqualification as provided by this subtitle, in an
5	amount calculated upon an annual basis as follows:
6	(a) For benefit payments that begin prior to
7	January 1, 2007; 16.5 percent of the first \$10,000 of
8	cumulative covered earnings, plus three percent of
9	cumulative covered earnings in excess of \$10,000 but not
10	in excess of the next \$30,000, plus two percent of
11	cumulative covered earnings in excess of \$40,000.
12	(b) For benefit payments that begin on or after
13	January 1, 2007 but before January 01, 2010; 16.5
14	percent of the first \$10,000 of cumulative covered
15	earnings, plus three percent of cumulative covered
16	earnings in excess of \$10,000 but not in excess of the
17	next \$30,000, plus two percent of cumulative covered
18	earnings in excess of \$40,000 but not in excess of the
19	next \$262,500, plus one percent of cumulative covered
20	earnings in excess of \$302,500.
21	(c) For benefit payments that begin on or after
22	January 1, 2010:
23	(i) For individuals who are 65 and over;
24	16.5% of the first \$10,000 of cumulative covered

earnings, plus 3 percent of cumulative covered earnings

1 in excess of \$10,000 but not in excess of the next 2 \$30,000.00, plus 2% of the cumulative covered earnings in excess of \$40,000 but not in excess of the next 3 4 \$262,500, plus one percent of cumulative covered 5 earnings in excess of \$302,500. 6 (ii) For individuals who turn 60 after January 1, 2010, such individual from ages 60 to 64 will 7 8 receive fifty percent (50%) of the total of all the 9 described benefits in this subsection, 16.5% of the 10 first \$10,000 of cumulative covered earnings, plus 3 percent of cumulative covered earnings in excess of 11 \$10,000 but not in excess of the next \$30,000, plus 2% 12 13 of the cumulative covered earnings in excess of \$40,000 14 but not in excess of the next \$262,500, plus one percent 15 of cumulative covered earnings in excess of \$302,500. 16 These payments in this subsection only, shall be made 17 without reduction pursuant to the earnings test in section 603(7). 18 19 (iii) For individuals under age 60, benefit 20 payments would be calculated the same as subsection (i). 21 (d) Earnings for covered employment after 22 commencement of payments for retirement or disability 23 insurance benefits shall be included in benefit 24 calculations upon subsequent application for benefits, 25 but such earnings shall be applicable for benefits for

1	months after the calendar year in which such earnings
2	occurred. For the purpose of this section cumulative
3	covered earnings includes earnings on which
4	contributions have been paid by the individual to the
5	Trust Territory Social Security System.
6	(e) In the event, benefits have been received
7	under section 804(1)(c)(ii), such benefits shall be
8	automatically adjusted when the individual reaches age
9	65.
10	(f) For purposes of interpreting this section
11	"benefit payments begin on" is defined to mean the date
12	whether retroactive or current when a benefit payment is
13	paid for a specific month. A benefit payment may begin
14	prior to the application date, subject to retroactive
15	payment limitations defined in this act.
16	(2) An insured, eligible individual shall be paid a
L7	minimum monthly benefit of seventy five dollars if the
18	benefit amount calculated in accordance with subsection
19	(1) of this section is less than seventy five dollars
20	monthly. Effective on January 1, 2012, the minimum
21	monthly benefit shall be \$100. The minimum monthly
22	benefit is calculated per insured worker, not per
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(3) An individual who is currently and fully insured

and who has been under a disability for three full

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calendar months and the onset of disability occurred on or after January 01, 2010, or an individual who was fully insured and the onset of disability occurred prior to this bill becoming law shall be paid a monthly benefit for life or until recovery from the disability, except for any month of disqualification as provided by this subtitle in an amount calculated in accordance with the preceding subsections of this section, and for an individual with an onset of disability on or after January 1, 2010, he or she will receive benefits as if he or she retired at age 65, but with existing quarters of coverage. Further, the amount of the benefit as so determined shall, if the individual is receiving a periodic workmen's compensation benefit, be reduced each month by the excess of the sum of the workmen's compensation benefit for that month, and the benefit payable under this act over eighty percent of onetwelfth of the highest annual covered wages in the period consisting of the year in which the disability occurred and the preceding five years. If a workmen's compensation benefit was payable in periodic benefits but was commuted to a lump sum, for purposes of this subsection it will be considered that the periodic benefit originally available was paid in each month that it would have been paid if the commutation had not

1	occurred."
2	Section 8. Section 806 of title 53 of the Code of the
3	Federated States of Micronesia, as amended by Public Laws Nos. 5-
4	112, 7-119 and 14-37, is hereby further amended to read as
5	follows:
6	"Section 806. Amount of survivor insurance benefits.
7	(1) The surviving spouse of a fully insured worker
8	eligible in accordance with section 802 of this chapter
9	shall be paid a monthly benefit or disability in an
10	amount equal to 60 percent of the retirement or
11	disability insurance benefit calculated for the deceased
12	spouse at the date of death. For a fully insured worker
13	who dies after January 1, 2010, the benefit will be
14	calculated as if he or she retired at age 65, but with
15	existing quarters of coverage.
16	(2) Each eligible child of an insured worker shall be
17	entitled to a monthly benefit of 15 percent of the
18	retirement insurance benefit calculated for the deceased
19	parent at the date of death. For a fully insured worker
20	who dies after January 1, 2010, the benefit will be
21	calculated as if he or she retired at age 65, but with
22	existing quarters of coverage.
23	(3) If the spouse of the deceased insured worker is
24	eligible for retirement or disability benefits based on
25	his or her own employment coverage, and is also eligible

for survivors' benefits, the spouse shall receive whatever benefit pays the highest monthly benefit. In addition, the surviving spouse shall be entitled to receive a lump sum equal to four percent of the cumulative covered earnings upon which the lower benefit is based, less the sum of all benefits already received on the basis of those cumulative covered earnings. If the spouse elects to accept the lump sum payment, he or she shall lose credit for all quarters of coverage earned up to the date of application. If that individual returns to work, he or she shall start over again to earn quarters of coverage leading to being currently or fully insured.

- (4) The monthly benefit paid to the surviving child(ren) shall be based on the higher of the two benefits that have been earned by the deceased parents if fully or currently insured. In addition the surviving child(ren) shall be entitled to receive a lump sum equal to two percent of the other deceased's parent's cumulative covered earnings, less the sum of all benefits, if any, received by the deceased parent.
- (5) The total survivors' benefit paid to the spouse and children may not exceed the retirement benefit calculated for the decedent as of the date of death except that if the surviving spouse receives benefits

1	based on his or her own employment coverage, that amount
2	plus the survivors' benefits for the children may exceed
3	the amount of the deceased's retirement benefit. In no
4	event shall the amount paid be less than the minimum
5	established by the Social Security Administration, as
6	set out in section 804 of title 53 of the Code of the
7	Federated States of Micronesia."
8	Section 9. Section 809 of title 53 of the Code of the
9	Federated States of Micronesia, as amended by Public Laws Nos. 14-
10	37 and 14-86 is hereby further amended to read as follows:
11	"Section 809. Payment of benefits to foreign citizens
12	outside Federated States of Micronesia.
13	Unless modified by a totalization or other international
14	agreement, benefit payments under this act shall be paid
15	to a beneficiary who is not a citizen or a national of
16	the Federated States of Micronesia and does not reside
17	in the Federated States of Micronesia, as follows:
18	(a) Payments shall be made to citizens and
19	nationals of the Republic of Palau, the Republic of the
20	Marshall Islands, and the United States as if they were
21	citizens or nationals of the Federated States of
22	Micronesia as long as the Social Security Administration
23	of those nations gives citizens and nationals of the
24	Federated States of Micronesia reciprocal treatment.
25	(b) For applications filed after this bill

becomes law, payments shall be made to citizens and nationals of other nations if they are fully insured at the time of application, in a lump sum equal to the total amount contributed to the Social Security

Administration by the employee under section 901 of this act, while employed in the Federated States of

Micronesia as of the date the employee turns age 60, or dies prior to age 60. All payments due under this section shall be payable over six months, from the date of death, or the date of turning age 60, and/or the date of filing an application for such benefits, whichever is later subject to the residency provision in paragraph (d) less any monthly or periodic payments received.

- (c) For applications filed prior to the date of this bill becomes law, payments shall be made to citizens and nationals of other nations in a lump sum equal to the total amount contributed to the Social Security Administration by the employee while employed in the Federated Stated of Micronesia as of the date the employee ceases to be a resident of the Federated States of Micronesia in accordance with paragraph (d) of this section.
- (d) For purpose of this section, an individual resides in the Federated States of Micronesia if they are present in the territory of the Federated States of

1	Micronesia for 180 days out of the last 365 days and
2	have ties to the Federated States of Micronesia that
3	indicate residence such as a home, vehicle, bank account
4	or personal property.
5	(e) In determining the benefits and entitlements
6	under this title for an individual who receives a lump
7	sum payment in accordance with paragraphs (b), (c) or
8	(d) of this section and who subsequently returns to the
9	Federated States of Micronesia to undertake further
10	covered employment, no covered quarters, employee
11	contributions or employer contributions accrued by the
12	individual prior to receiving a lump sum payment shall
13	be counted."
14	Section 10. Section 901 of title 53 of the Code of the
15	Federated States of Micronesia, as amended by Public Law No. 14-
16	37, is hereby further amended to read as follows:
17	"Section 901. Employee contributions.
18	(1) There is hereby imposed on every employee a tax
19	equal to the following percentages of wages received by
20	him with respect to employment subject to this subtitle:
21	(a) with respect to wages paid from the effective
22	date of this act through June 30, 1985, the rate shall
23	be two percent;
24	(b) with respect to wages paid from July 1, 1985,
) 5	through Tune 30 1990 the rate shall be three persont.

1	(c) with respect to wages paid from July 1, 1990,
2	through June 30, 1995, the rate shall be four percent;
3	(d) with respect to wages paid from July 1, 1995,
4	through June 30, 2000, the rate shall be five percent;
5	(e) with respect to wages paid from July 1, 2000,
6	to October 01, 2009, the rate shall be six percent.
7	(f) with respect to wages paid on and after
8	October 01, 2009, to January 1, 2013, the rate shall be
9	seven percent.
10	(g) with respect to wages paid on and after
11	January 1, 2013, the rate shall be seven point five
12	(7.5) percent."
13	Section 11. Section 902 of title 53 of the Code of the
14	Federated States of Micronesia, as amended, is hereby further
15	amended to read as follows:
16	"Section 902. Employer contributions.
17	There is hereby imposed on every employer an excise tax,
18	with respect to having an individual in his employ,
19	equal to the following percentages of wages, paid by him
20	with respect to employment subject to this subtitle:
21	(1) with respect to wages paid from the effective date
22	of this act through June 30, 1985, the rate shall be two
23	percent;
24	(2) with respect to wages paid from July 1, 1985,
25	through June 30 1990

1	the rate shall be three percent;
2	(3) with respect to wages paid from July 1, 1990,
3	through June 30, 1995, the rate shall be four percent;
4	(4) with respect to wages paid from July 1, 1995,
5	through June 30, 2000, the rate shall be five percent;
6	(5) with respect to wages paid after June 30, 2000,
7	the rate shall be six percent.
8	(6) with respect to wages paid on and after October
9	01, 2009, the rate shall be seven percent.
10	(7) with respect to wages paid on and after January 1,
11	2013, the rate shall be seven point five (7.5) percent."
12	Section 12. Section 1006 of title 53 of the Code of the
13	Federated States of Micronesia, as amended, is hereby further
14	amended to read as follows:
15	"Section 1006. Authorized investments.
16	Investments may be made in:
17	(1) Government obligations. Obligations issued or
18	guaranteed as to principal and interest by the National
19	Government and/or the State governments of the Federated
20	States of Micronesia or by the government of the United
21	States, provided that the principal and interest on each
22	obligation are payable in the currency of the United
23	States.
24	(2) Corporate obligations and mortgage backed
25	securities. Obligations of any public or private entity

1	or corporation created or existing under the laws of the
2	Federated States of Micronesia or of the United States
3	or any state, territory or commonwealth thereof, or
4	obligations of any other government or economic
5	community which are payable in United State dollars, or
6	pass through and other mortgage backed securities,
7	provided that:
8	(a) The obligation is of an agency of the United
9	States Government, or
10	(b) The obligation is of an agency of the
11	Federated States of Micronesia Government, or
12	(c) The obligation is investment grade rated by
13	one of two nationally recognized rating agencies; and
14	(d) No investment under this heading exceeds ten
15	percent of the market value of the Fund or ten percent
16	of the outstanding value of the issue at the time of
17	purchase.
18	(e) Preferred and common stocks of any
19	corporation created or existing under the laws of the
20	Federated States of Micronesia or under the laws of the
21	United States or any state, territory or commonwealth
22	thereof, or any other nation, may be purchased provided
23	that:
24	(i) The purchase of such shares shall be

considered reasonable and prudent by the investment

T	advisor at the time of purchase;
2	(ii) No more than five percent of the market
3	value of the Fund shall be invested in the stock of any
4	one corporation; and
5	(iii) Not more than twenty-five percent of the
6	market value of the Fund shall be invested in any one
7	industry group.
8	(iv) Such shares are readily marketable and
9	actively traded on a recognized national or regional
10	stock exchange, physical or electronic.
11	(3) Insurance company obligations. Contracts and
12	agreements supplemental thereto providing for
13	participation in one or more accounts of a life
14	insurance company authorized to do business in the
15	Federated States of Micronesia or in any state,
16	territory or commonwealth of the United States, provided
17	that the total market value of these investments at no
18	time shall exceed ten percent of the total market value
19	of all investments of the Fund.
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1	Section 13. This act shall become law upon approval by the
2	President of the Federated States of Micronesia or upon its
3	becoming law without such approval.
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12	Saw whent signature Manny Mori . O3-06-09 President
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